#### RESOLUTION

A RESOLUTION APPROVING THE SERVICE PLAN FOR THE WESTWOOD METROPOLITAN DISTRICT AND THE INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY AND WESTWOOD METROPOLITAN DISTRICT REGARDING THE SERVICE PLAN FOR THE DISTRICT.

WHEREAS, pursuant to the provisions of Chapter 66 of the Thornton City Code and the Special District Act, Part 2 of Article 1, Title 32, C.R.S., a Service Plan has been submitted to the City for the creation of the Westwood Metropolitan District (District), whose proposed boundaries are wholly within the corporate limits of the City; and

WHEREAS, the Service Plan, attached as Attachment A, submitted to the City outlines the proposed terms, conditions, powers, and limitations under which the District will be authorized to operate; and

WHEREAS, the Service Plan provides that the District will provide services including operation and maintenance of infrastructure improvements, and that creation of the District is in the best interests of the area proposed to be served; and

WHEREAS, City Council conducted a public hearing on April 14, 2020, regarding the Service Plan; and

WHEREAS, the Special District Act requires that any Service Plan submitted to the District Court for the creation of a special district must first be approved by resolution of the governing body of the municipality within which the proposed special district lies; and

WHEREAS, the proposed Intergovernmental Agreement (IGA) between the City and the District, attached as Attachment B, has been prepared in accordance with the terms, provisions, and limitations contained in the Service Plan and identifies the powers granted to the District.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF THORNTON, COLORADO, AS FOLLOWS:

- The City Council determines that the requirements of Chapter 66 of the Thornton City Code and the requirements of Sections 32-1-202(2), 32-1-203(2), and 32-1-204.5, C.R.S. have been satisfied by the Service Plan for the Westwood Metropolitan District.
- 2. The City Council determines that the proposed District has complied with State and local notification requirements regarding the public hearing on the Service Plan.
- 3. In accordance with the requirements of Chapter 66 of the Thornton City Code, the City Council hereby finds that:

- a. There is sufficient existing and projected need for organized service in the area to be served by the proposed District.
- b. The existing service in the area to be serviced by the proposed District is inadequate for present and projected needs.
- c. The proposed District is capable of providing economical and sufficient service to the area within the proposed boundaries.
- d. The area included within the proposed District has, or will have, the financial ability to discharge the proposed indebtedness on a reasonable basis.
- 4. In accordance with the requirements of Chapter 66 of the Thornton City Code, the City Council also finds that:
  - a. The service standards of the proposed District are compatible with the service standards of the City.
  - b. The creation of the proposed District will be in the best interests of the area proposed to be served.
- 5. The City Council's findings are based solely upon the evidence in the Service Plan as presented at the public hearing and the City has not conducted any independent investigation of the evidence. The City makes no guarantee as to the financial viability of the District or the achievability of the results.
- 6. The Westwood Metropolitan District Service Plan is hereby approved. The terms, provisions, and limitations of the Service Plan have been incorporated into the IGA.
- 7. The IGA attached hereto and incorporated herein by this reference is hereby approved, but shall not be effective until executed by the City and the District. The District is not authorized to issue any Debt until the time that the IGA is executed.
- 8. The City Council's approval of the Service Plan and IGA is not a waiver or a limitation upon any power, which the City Council is legally permitted to exercise with respect to the property subject to the District.
- 9. The City Manager is authorized to sign, and the City Clerk to attest, the IGA.

PASSED AND ADOPTED at a regular meeting of the City Council of the City of Thornton, Colorado, on <u>April 14, 2020</u>.

CITY OF THORNTON, COLORADO

Jan Kulmana, Mayor

ATTEST:

Cuttal Siment, bo.
Kristen N. Rosenbaum, City Clerk

#### SERVICE PLAN FOR

# WESTWOOD METROPOLITAN DISTRICT CITY OF THORNTON, COLORADO

Prepared

by

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Date of Submittal: November 8, 2019

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### **LIST OF EXHIBITS**

**EXHIBIT A** Legal Description

**EXHIBIT B** Thornton Vicinity Map

**EXHIBIT C** District Boundary Map

**EXHIBIT D** Certification of Proof of Ownership

**EXHIBIT E** Intergovernmental Agreement between the District and Thornton

**EXHIBIT F** Engineer's Estimate of Probable Cost

**EXHIBIT G** Notice of Special District Disclosure

#### I. INTRODUCTION

#### A. Purpose and Intent.

The District is an independent unit of local government, separate and distinct from the City, and, except as may otherwise be provided for by State or local law or this Service Plan, its activities are subject to review by the City only insofar as they may deviate in a material matter from the requirements of the Service Plan. It is intended that the District will provide a part or all of the Public Improvements for the use and benefit of all anticipated inhabitants and taxpayers of the District. The primary purpose of the District will be to finance the construction of these Public Improvements.

The District is not being created to provide ongoing operations and maintenance services other than as specifically set forth in this Service Plan.

#### B. Need for the District.

There are currently no other governmental entities, including the City, located in the immediate vicinity of the District that consider it desirable, feasible or practical to undertake the planning, design, acquisition, construction, installation, relocation, redevelopment, and financing of the Public Improvements needed for the Project. Formation of the District is therefore necessary in order for the Public Improvements required for the Project to be provided in the most economic manner possible.

#### C. Objective of the City Regarding District's Service Plan.

The City's objective in approving the Service Plan for the District is to authorize the District to provide for the planning, design, acquisition, construction, installation, relocation and redevelopment of the Public Improvements from the proceeds of Debt to be issued by the District. All Debt is expected to be repaid by taxes imposed and collected for no longer than the Maximum Debt Mill Levy Imposition Term and at a tax mill levy no higher than the Maximum Debt Mill Levy, and/or repaid by Fees as limited by Section V.A.18.

This Service Plan is intended to establish a limited purpose for the District and explicit financial constraints that are not to be violated under any circumstances. The primary purpose is to provide for the Public Improvements associated with development and regional needs pursuant to the Approved Conceptual Site Plan for the property. Operation and maintenance services are allowed through an intergovernmental agreement with the City, attached as **Exhibit E**.

It is the intent of the District to dissolve upon payment or defeasance of all Debt incurred or upon a court determination that adequate provision has been made for the payment of all Debt, and if the District has authorized operating functions under an intergovernmental

agreement with the City, to retain only the power necessary to impose and collect taxes or Fees to pay for these costs.

The District shall be authorized to finance the Public Improvements that can be funded from Debt to be repaid from Fees or from tax revenues collected from a mill levy which shall not exceed the Maximum Debt Mill Levy and the Maximum Debt Mill Levy Imposition Term. It is the intent of this Service Plan to assure to the extent possible that no property bear an economic burden that is greater than that associated with the Maximum Debt Mill Levy in amount and that no property developed for a residential use bear an economic burden that is greater than that associated with the Maximum Debt Mill Levy Imposition Term in duration even under bankruptcy or other unusual situations. Generally, the costs of Public Improvements that cannot be funded within these parameters are not costs to be paid by the District.

#### II. DEFINITIONS

In this Service Plan, the following terms shall have the meanings indicated below, unless the context hereof clearly requires otherwise:

Approved Conceptual Site Plan: means a framework development plan as approved by the City pursuant to the City Code for identifying, among other things, Public Improvements necessary for facilitating development for property within the Service Area as approved by the City pursuant to the City Code and as amended pursuant to the City Code from time to time.

**Board**: means the board of directors of the District.

<u>Bond, Bonds or Debt</u>: means bonds or other obligations for the payment of which the District has promised to impose an ad valorem property tax mill levy, and/or collect Fee revenue.

City: means the City of Thornton, Colorado.

<u>City Code</u>: means the City Code of the City of Thornton, Colorado.

<u>City Council</u>: means the City Council of the City of Thornton, Colorado.

District: means the Westwood Metropolitan District.

<u>District Boundaries</u>: means the boundaries of the original District area described in the District Boundary Map.

<u>District Boundary Map</u>: means the map attached hereto as **Exhibit C**, describing the District's original boundaries.

<u>End User</u>: means any owner, or tenant of any owner, of any taxable improvement within the District, who is intended to become burdened by the imposition of ad valorem property taxes subject to the Maximum Debt Mill Levy. By way of illustration, a resident

homeowner, renter, commercial property owner, or commercial tenant is an End User. The business entity that constructs homes or commercial structures is not an End User.

External Financial Advisor: means a consultant that: (i) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and the procuring of bond ratings, credit enhancement and insurance in respect of such securities; (ii) shall be an underwriter, investment banker, or individual listed as a public finance advisor in the Bond Buyer's Municipal Market Place; and (iii) is not an officer or employee of the District and has not been otherwise engaged to provide services in connection with the transaction related to the applicable Debt.

<u>Fees</u>: means any fee imposed by the District for services, programs or facilities provided by the District, as described in Section V.A.18 below.

<u>Financial Plan</u>: means the Financial Plan described in Section VI which describes (i) how the Public Improvements are to be financed; (ii) how the Debt is expected to be incurred; and (iii) the estimated operating revenue derived from property taxes for the first budget year.

<u>Maximum Debt Mill Levy</u>: means the maximum mill levy the District is permitted to impose for payment of Debt as set forth in Section VI.C below.

<u>Maximum Debt Mill Levy Imposition Term</u>: means the maximum term for imposition of a mill levy on a particular property as set forth in Section VI.D below.

<u>Project</u>: means the development or property commonly referred to as Westwood.

<u>Public Improvements</u>: means a part or all of the improvements authorized to be planned, designed, acquired, constructed, installed, relocated, redeveloped and financed as generally described in the Special District Act, except as specifically limited in Section V below that benefit the Service Area and serve the future taxpayers and inhabitants of the Service Area as determined by the Board of the District.

Service Area: means the property within the District Boundary Map.

Service Plan: means this service plan for the District approved by City Council.

<u>Service Plan Amendment</u>: means an amendment to the Service Plan approved by City Council in accordance with the City's ordinance and the applicable state law.

<u>Special District Act</u>: means Section 32-1-101, et seq., of the Colorado Revised Statutes, as amended from time to time.

State: means the State of Colorado.

<u>Taxable Property</u>: means real or personal property within the Service Area subject to ad valorem taxes imposed by the District.

#### III. <u>BOUNDARIES</u>

The area of the District Boundaries includes approximately sixty-two and thirty-six one hundredths (62.360) acres. A legal description of the District Boundaries is attached hereto as **Exhibit A**. A vicinity map is attached hereto as **Exhibit B**. A map of the District Boundaries is attached hereto as **Exhibit C**. A certification that proof of ownership of all real property within the District Boundaries has been obtained by the District and provided to the City is attached hereto as **EXHIBIT D**.

## IV. PROPOSED LAND USE/POPULATION PROJECTIONS/ASSESSED VALUATION

The Service Area consists of approximately sixty-two and thirty-six one hundredths (62.360) acres of residential land. The current assessed valuation of the Service Area is \$0.00 for purposes of this Service Plan and, at build out, is expected to be sufficient to reasonably discharge the Debt under the Financial Plan. The population of the District at build-out is estimated to be approximately four hundred eighteen (418) people.

Approval of this Service Plan by the City does not imply approval of the development of a specific area within the District, nor does it imply approval of the number of residential units or the total site/floor area of commercial or industrial buildings identified in this Service Plan or any of the exhibits attached thereto, unless the same is contained within an Approved Conceptual Site Plan.

#### V. <u>DESCRIPTION OF PROPOSED POWERS, IMPROVEMENTS AND SERVICES</u>

#### A. Powers of the District and Service Plan Amendment.

The District shall have the power and authority to provide the Public Improvements and related operation and maintenance services within and without the boundaries of the District as such power and authority is described in the Special District Act, and other applicable statutes, common law and the Constitution, subject to the limitations set forth herein.

1. Operations and Maintenance Limitation. The purpose of the District is to plan for, design, acquire, construct, install, relocate, redevelop and finance the Public Improvements. The District shall dedicate the Public Improvements to the City or other appropriate jurisdiction or owners association in a manner consistent with the Approved Conceptual Site Plan and other rules and regulations of the City and applicable provisions of the City Code. The District shall not be authorized to operate and maintain any part or all of the Public Improvements unless the provision of such operation and maintenance is pursuant to an intergovernmental agreement with the City approved by a resolution of City Council. The District is required and obligated to operate and maintain park and recreation improvements. Unless otherwise specified in the intergovernmental agreement, in the form attached as **Exhibit E**, all parks and trails shall be open to the general public free of charge.

- 2. <u>Government Services Limitation</u>. The District shall not be authorized to provide any ongoing governmental services unless the provision of such service is pursuant to an intergovernmental agreement with the City approved by a resolution of City Council.
- 3. <u>Fire Protection Limitation</u>. The District shall not be authorized to plan for, design, acquire, construct, install, relocate, redevelop, finance, operate or maintain fire protection facilities or services, unless such facilities and services are provided pursuant to an intergovernmental agreement with the City. The authority to plan for, design, acquire, construct, install, relocate, redevelop or finance fire hydrants and related improvements installed as part of the water system shall not be limited by this provision.
- 4. <u>Television Relay and Translation Limitation</u>. The District shall not be authorized to plan for, design, acquire, construct, install, relocate, redevelop, finance, operate or maintain television relay and translation facilities and services, other than for the installation of conduit as a part of a street construction project, unless such facilities and services are provided pursuant to an intergovernmental agreement with the City.
- 5. <u>Telecommunication Facilities</u>. The District agrees that no telecommunication facilities owned, operated or otherwise allowed by the District shall affect the ability of the City to expand its public safety telecommunication facilities or impair existing telecommunication facilities.
- 6. <u>Construction Standards Limitation</u>. The District will ensure that the Public Improvements are designed and constructed in accordance with the standards and specifications of the City and of other governmental entities having proper jurisdiction. The District will obtain the City's approval of civil engineering plans and will obtain applicable permits for construction and installation of Public Improvements prior to performing such work.
- 7. <u>Zoning and Land Use Requirements</u>. The District shall be subject to all of the City's zoning, subdivision, building code and other land use requirements.
- 8. <u>Growth Limitations</u>. The District acknowledges that the City shall not be limited in implementing Council or voter approved growth limitations, even though such actions may reduce or delay development within the District and the realization of District revenue.
- 9. <u>Conveyance</u>. The District agrees to convey to the City, at no cost to the City, any real property owned by the District that is necessary, in the City's sole discretion, for any City capital improvement projects for transportation, utilities or drainage, upon written notification.
- 10. <u>Privately Placed Debt Limitation</u>. Prior to the issuance of any privately placed Debt, the District shall obtain the certification of an External Financial Advisor substantially as follows:

We are [I am] an External Financial Advisor within the meaning of the District's Service Plan. We [I] certify that (1) the net effective interest rate (calculated as defined in Section 32-1-103(12), C.R.S.) to be borne by [insert the designation of the Debt] does not exceed a reasonable current [tax-exempt] [taxable] interest rate, using criteria deemed appropriate by us [me] and based upon our [my] analysis of comparable high yield securities; and (2) the structure of [insert designation of the Debt], including maturities and early redemption provisions, is reasonable considering the financial circumstances of the District.

- 11. <u>Eminent Domain Limitation</u>. The District shall not be authorized to utilize the power of eminent domain except as otherwise provided pursuant to an intergovernmental agreement with the City.
- 12. <u>Water Rights/Resources Limitation</u>. The District shall not acquire, own, manage, adjudicate or develop water rights or resources except as otherwise provided pursuant to an intergovernmental agreement with the City.
- 13. <u>Inclusion Limitation</u>. The District shall not include within any of its boundaries any property outside the Service Area without the prior written consent of the City Council. If an Inclusion Area is proposed, the District shall not include within any of its boundaries any property inside the Inclusion Area Boundaries without the prior written consent of the City Council except upon petition of the fee owner or owners of one hundred percent (100%) of such property as provided in Section 32-1-401(1)(a), C.R.S.
- 14. <u>Exclusion Limitation</u>. The District shall not exclude from its boundaries any property within the Service Area without the prior written consent of the City Council. The District shall follow the procedure for exclusion of property as provided in Section 32-1-502, C.R.S.
- 15. <u>Overlap Limitation</u>. The District shall not consent to the organization of any other district organized under the Special District Act within the Service Area which will overlap the boundaries of the District unless the aggregate mill levy for payment of Debt of such proposed districts will not at any time exceed the Maximum Debt Mill Levy of the District.
- 16. <u>Initial Debt Limitation</u>. On or before the effective date of approval by the City of an Approved Conceptual Site Plan, the District shall not: (a) issue any Debt; nor (b) impose a mill levy for the payment of Debt by direct imposition or by transfer of funds from the operating fund to the Debt service funds; nor (c) impose and collect any Fees used for the purpose of repayment of Debt.
- 17. <u>Total Debt Issuance Limitation</u>. The District shall not issue Debt in excess of Twelve Million Three Hundred Thousand Dollars (\$12,300,000).
- 18. <u>Fee Limitation</u>. The District may impose and collect Fees as a source of revenue for repayment of debt, capital costs, and/or for operations and maintenance. No Fee related to repayment of debt shall be authorized to be imposed upon or collected from Taxable Property owned or occupied by an End User subsequent to the issuance of a Certificate of

Occupancy for said Taxable Property. Notwithstanding any of the foregoing, the restrictions in this definition shall not apply to any Fee imposed upon or collected from Taxable Property for the purpose of funding operation and maintenance costs of the District.

- 19. <u>Public Improvement Fee Limitation</u>. The District shall not impose, collect, receive, spend or pledge to any Debt any fee, assessment, tax or charge which is collected by a retailer in the District on the sale of goods or services by such retailer and which is measured by the sales price of such goods or services, except as provided pursuant to an intergovernmental agreement with the City.
- 20. <u>Sales and Use Tax</u>. The District shall not exercise its City sales and use tax exemption.
- 21. <u>Costs to be Assumed by City</u>. The City will not be responsible for payment of any costs of construction of the Public Improvements within the District Boundaries.
- 22. <u>Monies from Other Governmental Sources</u>. The District shall not apply for or accept Conservation Trust Funds, Great Outdoors Colorado Funds, or other funds available from or through governmental or non-profit entities that the City is eligible to apply for, except pursuant to an intergovernmental agreement with the City. This Section shall not apply to specific ownership taxes which shall be distributed to and be a revenue source for the District without any limitation.
- 23. <u>Consolidation Limitation</u>. The District shall not file a request with any Court to consolidate with another Title 32 district without the prior written consent of the City.
- 24. <u>Bankruptcy Limitation</u>. All of the limitations contained in this Service Plan, including, but not limited to, those pertaining to the Maximum Debt Mill Levy, Maximum Debt Mill Levy Imposition Term and the Fees have been established under the authority of the City to approve a Service Plan with conditions pursuant to Section 32-1-204.5, C.R.S. It is expressly intended that such limitations:
- (a) Shall not be subject to set-aside for any reason or by any court of competent jurisdiction, absent a Service Plan Amendment; and
- (b) Are, together with all other requirements of Colorado law, included in the "political or governmental powers" reserved to the State under the U.S. Bankruptcy Code (11 U.S.C.) Section 903, and are also included in the "regulatory or electoral approval necessary under applicable nonbankruptcy law" as required for confirmation of a Chapter 9 Bankruptcy Plan under Bankruptcy Code Section 943(b)(6).

Any Debt, issued with a pledge or which results in a pledge, that exceeds the Maximum Debt Mill Levy and the Maximum Debt Mill Levy Imposition Term, shall be deemed a material modification of this Service Plan pursuant to Section 32-1-207, C.R.S. and shall not be an authorized issuance of Debt unless and until such material modification has been approved by the City as part of a Service Plan Amendment. The City shall be entitled to all remedies available at law to enjoin such actions of the District.

- 25. Reimbursement Agreement. If the District utilizes reimbursement agreements to obtain reimbursements from third-party developers or adjacent landowners for costs of improvements that benefit third-party landowners, such agreements shall be done in accordance with City Code. If a reimbursement agreement exists or is entered into for an improvement financed by the District, any and all resulting reimbursements received for such improvement shall be deposited in the District's debt service fund and used for the purpose of retiring the District's debt.
- 26. <u>Service Plan Amendment Requirement</u>. This Service Plan has been designed with sufficient flexibility to enable the District to provide required services and facilities under evolving circumstances without the need for numerous amendments. Actions of the District which violate the limitations set forth in V.A.1-25 or in VI.B-G shall be deemed to be material modifications to this Service Plan and the City shall be entitled to all remedies available under State and local law to enjoin such actions of the District.
- 27. Community Engagement. To ensure property owners and residents within the boundaries of the District have an adequate opportunity to participate in the District and remain apprised of the District's operations and functions, the District shall create a public website, on which the District will timely post information related to upcoming meetings and elections, and will make available relevant District documents and information, including, but not limited to, the Service Plan, meeting minutes, annual budgets, audits, and annual reports (see Article VII below). The District shall, upon the earlier to occur of the issuance of the twentieth certificate of occupancy within the boundaries of the District or twelve (12) months after the issuance of the first certificate of occupancy within the boundaries of the District, hold all regular and special meetings at a location that is within the boundaries of the District, or, if such a location is not reasonably available, at a location within a five (5) mile radius of the District's boundaries.

#### B. Preliminary Engineering Survey.

The District shall have authority to provide for the planning, design, acquisition, construction, installation, relocation, redevelopment, maintenance, and financing of the Public Improvements within and without the boundaries of the District, to be more specifically defined in an Approved Conceptual Site Plan. An estimate of the costs of the Public Improvements which may be planned for, designed, acquired, constructed, installed, relocated, redeveloped, maintained or financed was prepared based upon a preliminary engineering survey and estimates derived from the zoning on the property in the Service Area and is approximately Twelve Million Three Hundred Thousand Dollars (\$12,300,000). The Engineer's Estimate of Probable Cost is attached hereto as **EXHIBIT F**.

All of the Public Improvements will be designed in such a way as to assure that the Public Improvements standards will be compatible with those of the City and shall be in accordance with the requirements of the Approved Conceptual Site Plan. All construction cost estimates are based on the assumption that construction conforms to applicable local, State or Federal requirements. If a developer of property within the District's boundaries constructs the Public Improvements and conveys the Public Improvements to the District in return for a reimbursement obligation from the District, prior to making such reimbursement for such amounts, the District must receive the report of an independent engineer or accountant confirming that the

amount of the reimbursement is reasonable. The District's requirement to receive a report from an independent engineer or accountant confirming that the amount of the District's reimbursement is reasonable shall be included in all written agreements by and between the District and developers of property within the District's boundaries that include a District reimbursement obligation.

#### VI. FINANCIAL PLAN

#### A. General.

The District shall be authorized to provide for the planning, design, acquisition, construction, installation, relocation and/or redevelopment of the Public Improvements from its revenues and by and through the proceeds of Debt to be issued by the District. The Financial Plan for the District shall be to issue such Debt as the District can reasonably pay within the Maximum Debt Mill Levy Imposition Term from revenues derived from the Maximum Debt Mill Levy, Fees and other legally available revenues. The total Debt that the District shall be permitted to issue shall not exceed Twelve Million Three Hundred Thousand Dollars (\$12,300,000) and shall be permitted to be issued on a schedule and in such year or years as the District determines shall meet the needs of the Financial Plan referenced above and phased to serve development as it occurs. All bonds and other Debt issued by the District may be payable from any and all legally available revenues of the District, including general ad valorem taxes and Fees to be imposed upon all Taxable Property within the District. The District will also rely upon various other revenue sources authorized by law. These will include the power to assess Fees, rates, tolls, penalties, or charges as provided in Section 32-1-1001(1), C.R.S., as amended from time to time.

#### B. Maximum Voted Interest Rate and Maximum Underwriting Discount.

The interest rate on any Debt is expected to be the market rate at the time the Debt is issued. In the event of a default, the proposed maximum interest rate on any Debt is not expected to exceed eighteen percent (18%). The proposed maximum underwriting discount will be five percent (5%). Debt, when issued, will comply with all relevant requirements of this Service Plan, State law and Federal law as then applicable to the issuance of public securities.

#### C. Maximum Debt Mill Levy.

The "Maximum Debt Mill Levy" shall be the maximum mill levy the District is permitted to impose upon the taxable property within the District for payment of Debt, and shall be determined as follows:

1. If the total amount of aggregate District Debt exceeds fifty percent (50%) of the District's assessed valuation, the Maximum Debt Mill Levy shall be fifty (50) mills; provided that if the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement is changed by law; the mill levy limitation applicable to such Debt may be increased or decreased to reflect such changes, such increases or decreases to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenues generated by the mill levy, as adjusted for changes occurring after January 1, 2016, are neither diminished nor enhanced as a result of such changes. For purposes of the

foregoing, a change in the ratio of actual valuation shall be deemed to be a change in the method of calculating assessed valuation.

- 2. Upon the City Council's review and approval, if the total amount of aggregate District Debt is equal to or less than fifty percent (50%) of the District's assessed valuation, either on the date of issuance or at any time thereafter, the mill levy to be imposed to repay such portion of Debt shall not be subject to the Maximum Debt Mill Levy and, as a result, the mill levy may be such amount as is necessary to pay the Debt service on such Debt, without limitation of rate.
- 3. For purposes of the foregoing, once Debt has been determined to be within Section VI.C.2 above, and the City Council has authorized the District to pledge to its payment an unlimited ad valorem mill levy, the District may provide that such Debt shall remain secured by such unlimited mill levy, notwithstanding any subsequent change in the District's Debt to assessed ratio, unless otherwise required by City Council. All Debt issued by the District must be issued in compliance with the requirements of Section 32-1-1101, C.R.S. and all other requirements of State law.

To the extent that the District is composed of or subsequently organized into one or more subdistricts as permitted under Section 32-1-1101, C.R.S., the term "District" as used herein shall be deemed to refer to the District and to each such subdistrict separately, so that each of the subdistricts shall be treated as a separate, independent district for purposes of the application of this definition.

## D. <u>Maximum Debt Mill Levy Imposition Term.</u>

The District shall not impose a levy for repayment of any and all Debt (or use the proceeds of any mill levy for repayment of Debt) on any single property developed which exceeds thirty (30) years after the year of the initial imposition of such mill levy unless a majority of the Board are residents of the District and have voted in favor of a refunding of a part or all of the Debt and such refunding will result in a net present value savings as set forth in Section 11-56-101, C.R.S., et seq. Notwithstanding the foregoing, the District shall not refinance any Debt within three (3) years of the initial issuance of such Debt.

#### E. Debt Repayment Sources.

The District may impose a mill levy on taxable property within its boundaries as a primary source of revenue for repayment of debt service and for operations and maintenance. The District may also rely upon various other revenue sources authorized by law. At the District's discretion, these may include the power to assess Fees, rates, tolls, penalties, or charges as provided in Section 32-1-1001(I), C.R.S., as amended from time to time and as limited by Section V.A. 18-19. In no event shall the debt service mill levy in the District exceed the Maximum Debt Mill Levy or the Maximum Debt Mill Levy Imposition Term, except pursuant to an intergovernmental agreement between the District and the City.

#### F. <u>Debt Instrument Disclosure Requirement.</u>

In the text of each Bond and any other instrument representing and constituting Debt, the District shall set forth a statement in substantially the following form:

By acceptance of this instrument, the owner of this Bond agrees and consents to all of the limitations in respect of the payment of the principal of and interest on this Bond contained herein, in the resolution of the District authorizing the issuance of this Bond and in the Service Plan for creation of the District.

Similar language describing the limitations in respect of the payment of the principal of and interest on Debt set forth in this Service Plan shall be included in any document used for the offering of the Debt for sale to persons, including, but not limited to, a developer of property within the boundaries of the District.

#### G. Security for Debt.

The District shall not pledge any revenue or property of the City as security for the indebtedness set forth in this Service Plan. Approval of this Service Plan shall not be construed as a guarantee by the City of payment of any of the District's obligations; nor shall anything in the Service Plan be construed so as to create any responsibility or liability on the part of the City in the event of default by the District in the payment of any such obligation.

#### H. TABOR Compliance.

The District will comply with the provisions of TABOR. In the discretion of the Board, the District may set up other qualifying entities to manage, fund, construct and operate facilities, services, and programs. To the extent allowed by law, any entity created by the District will remain under the control of the District's Board, and any such entity shall be subject to and bound by all terms, conditions, and limitations of the Service Plan and intergovernmental agreement, attached as **Exhibit E**.

#### I. District's Operating Costs.

The estimated cost of acquiring land, engineering services, legal services and administrative services, together with the estimated costs of the District's organization and initial operations, are anticipated to be Seventy Five Thousand Dollars (\$75,000), which will be eligible for reimbursement from Debt proceeds.

In addition to the capital costs of the Public Improvements, the District will require operating funds for administration and to plan and cause the Public Improvements to be constructed and maintained. The first year's operating budget is estimated to be One Hundred Thousand Dollars (\$100,000) which is anticipated to be derived from property taxes and other revenues.

The Maximum Debt Mill Levy for the repayment of Debt shall not apply to the District's ability to increase its mill levy as necessary for provision of operation and maintenance services to its taxpayers and service users.

#### VII. ANNUAL REPORT

#### A. General.

Within six months after the close of each fiscal year, the District shall submit an annual report to the City Clerk together with a certificate of compliance with the City Code. The District shall also post the annual report on the District's public website and file the annual report with the Colorado Department of Local Affairs.

#### B. Reporting of Significant Events.

The annual report shall include information as to any of the following:

- 1. Boundary changes made or proposed to the District's boundary as of December 31 of the prior year.
- 2. Intergovernmental Agreements with other governmental entities either entered into or proposed as of December 31 of the prior year.
- 3. Copies of the District's rules and regulations, if any, as of December 31 of the prior year.
- 4. A summary of any litigation which involves the District Public Improvements as of December 31 of the prior year.
- 5. Status of the District's construction of the Public Improvements as of December 31 of the prior year.
- 6. A list of all facilities and improvements constructed by the District that have been dedicated to and accepted by the City as of December 31 of the prior year.
  - 7. The assessed valuation of the District for the current year.
- 8. Current year budget including a description of the Public Improvements to be constructed in such year.
- 9. Audit of the District's financial statements, for the year ending December 31 of the previous year, prepared in accordance with generally accepted accounting principles or audit exemption, if applicable.
- 10. Notice of any uncured events of default by the District, which continue beyond a ninety (90) day period, under any Debt instrument.

- 11. Any inability of the District to pay its obligations as they come due, in accordance with the terms of such obligations, which continue beyond a ninety (90) day period.
- 12. A list of any and all filings made pursuant to SEC rule 15 c 2-12, together with copies of such filings.

#### VIII. DISSOLUTION

Upon an independent determination of the City Council that the purposes for which the District was created have been accomplished, the District shall request that City Council adopt a resolution, after a public hearing thereon, stating that the District shall be dissolved. Thereafter, the District agrees to file petitions in the appropriate District Court for dissolution, pursuant to the applicable State statutes. In no event shall dissolution occur until the District has provided for the payment or discharge of all of its outstanding indebtedness and other financial obligations as required pursuant to State statutes.

#### IX. <u>DISCLOSURE NOTICES</u>

- 1. The District will provide the City with written notice of the date of hearing on its petition for organization filed with the district court.
- 2. The District will use reasonable efforts and due diligence to cause the developer or home builder to provide a written notice of disclosure to all initial purchasers of property in the District that describes the impact of the District mill levy and fees on each residential property along with the purchase contract. Each homebuyer will be asked to acknowledge receipt of such notice of disclosure at the time of entering into the purchase contract. The form of notice shall be substantially in the form of Exhibit G hereto; provided that such notice may be modified by the District so long as a new notice is submitted to and approved by the City prior to using such modified notice. The District shall record the notice of disclosure for each property within the District with Adams County at the time the subdivision plat is recorded, or provide the City with a copy of the recorded notice of disclosure if the subdivision plat has already been filed. The notice of disclosure shall include the maximum mill levy that may be assessed and associated taxes that may be imposed on the residential property for each year the District is in existence.
- 3. The District will also use reasonable efforts and due diligence to provide information to potential residential buyers by furnishing information describing the key provisions of the approved District to the developer or home builders for prominent display at all sales offices, and by inspecting the sales offices within the District's boundaries on a quarterly basis to assure the information provided is accurate and prominently displayed. Such information shall include the maximum mill levy and associated taxes

and fees that may be imposed on each property for each year the District is in existence and the improvements that are or have been paid for by the District.

#### X. <u>INTERGOVERNMENTAL AGREEMENT</u>

The form of the intergovernmental agreement required by the City Code, relating to the limitations imposed on the District's activities, is attached hereto as **Exhibit E**. The District shall approve the intergovernmental agreement in the form attached as **Exhibit E** at its first Board meeting after its organizational election. Failure of the District to execute the intergovernmental agreement as required herein shall constitute a material modification and shall require a Service Plan Amendment. The City Council shall approve the intergovernmental agreement in the form attached as **Exhibit E**. No other enabling, controlling, contractual, and/or operations documents that would affect or be executed by the District shall be approved without attachment to this Service Plan by amendment signed by the parties hereto.

#### XI. <u>CONCLUSION</u>

It is submitted that this Service Plan for the District, as required by Section 32-1-203(2), C.R.S., and Section 66-60 of the City Code, establishes that:

- 1. There is sufficient existing and projected need for organized service in the area to be serviced by the District;
- 2. The existing service in the area to be served by the District is inadequate for present and projected needs;
- 3. The District is capable of providing economical and sufficient service to the area within its proposed boundaries; and
- 4. The area to be included in the District has, or will have, the financial ability to discharge the proposed indebtedness on a reasonable basis.
- 5. Adequate service is not, and will not be, available to the area through the City or county or other existing municipal or quasi-municipal corporations, including existing special districts, within a reasonable time and on a comparable basis.
- 6. The facility and service standards of the District are compatible with the facility and service standards of the City within which the special district is to be located and each municipality which is an interested party under Section 32-1-204(1), C.R.S.
- 7. The proposal is in substantial compliance with a comprehensive plan adopted pursuant to the City Code.
- 8. The proposal is in compliance with any duly adopted City, regional or state long-range water quality management plan for the area.
- 9. The creation of the District is in the best interests of the area proposed to be served.

#### **EXHIBIT A**

#### Legal Description

A PARCEL OF LAND, BEING THE LAND DESCRIBED UNDER RECEPTION NUMBERS C0714997 AND C0325274 OF THE ADAMS COUNTY RECORDS, LOCATED IN THE SOUTHWEST QUARTER OF SECTION 8, TOWNSHIP 1 SOUTH, RANGE 67 WEST OF THE 6<sup>TH</sup> PRINCIPAL MERIDIAN, CITY OF THORNTON, COUNTY OF ADAMS, STATE OF COLORADO, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

#### BASIS OF BEARINGS:

BEARINGS ARE BASED ON THE NORTH LINE OF SAID SOUTHWEST QUARTER, AS BEARING NORTH 89°29'12" EAST, A DISTANCE OF 2625.78 FEET BETWEEN THE FOLLOWING DESCRIBED MONUMENTS:

- -WEST QUARTER CORNER OF SECTION 8, BEING A FOUND 3.25" ALUMINUM CAP IN RANGE BOX PLS NUMBER 24960.
- -CENTER QUARTER CORNER OF SECTION 8, BEING FOUND A 3.25" ALUMINUM CAP IN RANGE POX PLS NUMBER 23027.

COMMENCING AT SAID WEST QUARTER CORNER; THENCE SOUTH 00°30'19" EAST ALONG THE WEST LINE OF THE SOUTHWEST QUARTER OF SECTION 8, A DISTANCE OF 521.19 FEET TO THE WESTERLY EXTENSION OF THE NORTH LINE OF SAID RECEPTION NO. C0325274; THENCE ALONG SAID NORTH LINE EXTENDED SOUTH 84°34'43" EAST, A DISTANCE OF 40.21 FEET TO THE POINT OF BEGINNING; THENCE ALONG THE NORTHERLY LINE OF SAID RECEPTION NUMBERS THE FOLLOWING EIGHT COURSES:

- 1) SOUTH 84°34'43" EAST, A DISTANCE OF 305.48 FEET;
- 2) SOUTH 81°07'47" EAST, A DISTANCE OF 199.34 FEET;
- 3) NORTH 65°02'34" EAST, A DISTANCE OF 349.56 FEET;
- 4) NORTH 88°34'01" EAST, A DISTANCE OF 168.14 FEET;
- 5) NORTH 79°52'06" EAST, A DISTANCE OF 231.44 FEET;
- 6) NORTH 55°45'48" EAST, A DISTANCE OF 151.55 FEET;
- 7) NORTH 35°53'27" EAST, DISTANCE OF 396.68 FEET;
- 8) NORTH 89°29'12" EAST, A DISTANCE OF 1,009.34 FEET TO THE EAST LINE OF SAID RECEPTION NUMBER C0714997;

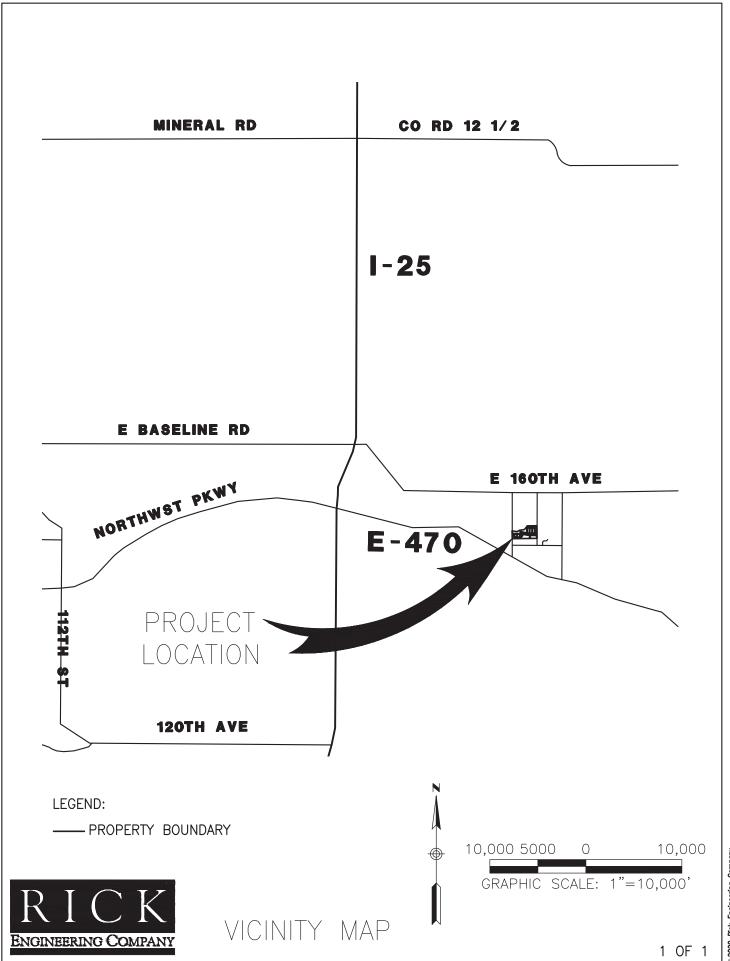
THENCE ALONG THE EAST, SOUTH, AND WEST LINES OF SAID RECEPTION NUMBERS THE FOLLOWING THREE COURSES:

- 1) SOUTH 00°33'01" EAST, A DISTANCE OF 1,321.05 FEET;
- 2) SOUTH 89°33'43" WEST, A DISTANCE OF 2,586.83 FEET;
- 3) NORTH 00°30'19" WEST, A DISTANCE OF 792.31 FEET TO THE POINT OF BEGINNING.

CONTAINING 2,716,420 SQUARE FEET OR 62.360 ACRES, MORE OR LESS.

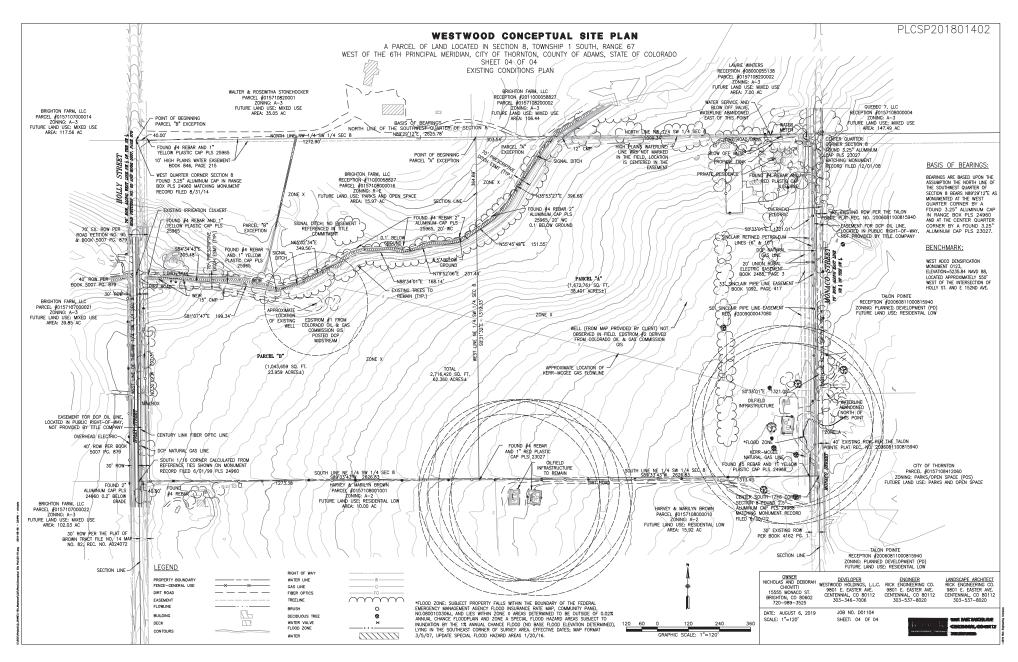
## **EXHIBIT B**

Thornton Vicinity Map



## **EXHIBIT C**

District Boundary Map



## **EXHIBIT D**

Certification of Proof of Ownership



## **ONE REPORT**

To: SPENCER FANE LLP Date Ordered: 11-08-2019

Attn: NICOLE FINCO Order Number 819282

Fax: Phone: 303-839-3715

Address: PARCEL NO. 0157108000017 BRIGHTON, CO

80602

**LEGAL DESCRIPTION** 

PLEASE SEE DOCUMENT FOR COMPLETE LEGAL DESCRIPTION

#### **OWNERSHIP & ENCUMBRANCES**

**Certification Date:** 11-06-2019

OWNERSHIP: NICHOLAS CHIOVITTI AND DEBORAH M. CHIOVITTO

Doc TypeDoc FeeDateReference#QUIT CLAIM DEEDNA10-08-1997325274

#### **ENCUMBRANCES AND OTHER DOCUMENTS**

<u>Item</u> <u>Payable To</u> <u>Amount</u> <u>Date</u> <u>Reference#</u>

Cust Ref#

By: MARY HANISKO

**Land Title** 

Property Resource Specialist
Email: oe@ltgc.com
Phone: 303-850-4190
Fax: 303-393-4827

This ONE REPORT is based on a limited search of the county real property records and is intended for informational purposes only. The ONE REPORT does not constitute any form of warranty or guarantee of title or title insurance, and should not be used by the recipient of the ONE REPORT as the basis for making any legal, investment or business decisions. The recipient of the ONE REPORT should consult legal, tax and other advisors before making any such decisions. The liability of Land Title Guarantee Company is strictly limited to (1) the recipient of the ONE REPORT, and no other person, and (2) the amount paid for the ONE REPORT.

County: ADAMS

Form OE.WEB 06/06



Reference: PARCEL NO. 0157108000017 BRIGHTON, CO

80602

Attached are the additional documents you requested:

Doc TypeRecordedReception#/BookPage

MARY HANISKO

**Land Title** 

Property Resource Specialist
Email: mhanisko@ltgc.com
Phone: 303-850-4193
Fax: 303-393-4827

ADD.DOCS 819282



## **ONE REPORT**

To: SPENCER FANE LLP Date Ordered: 11-08-2019

Attn: NICOLE FINCO Order Number 819284

**Fax: Phone:** 303-839-3715

Address: 15555 MONACO ST BRIGHTON, CO 80602 County: ADAMS

#### **LEGAL DESCRIPTION**

PLEASE SEE DOCUMENT FOR COMPLETE LEGAL DESCRIPTION

#### **OWNERSHIP & ENCUMBRANCES**

**Certification Date:** 11-05-2019

OWNERSHIP: NICHOLAS CHIOVITTI AND DEBORAH MAE CHIOVITTI

Doc TypeDoc FeeDateReference#QUIT CLAIM DEEDNA09-27-2000714997

#### **ENCUMBRANCES AND OTHER DOCUMENTS**

ItemPayable ToAmountDateReference#DEED OF TRUSTCOMMERCE BANK\$276,000.0009-05-1872211

Cust Ref#

By: MARY HANISKO

**Land Title** 

Property Resource Specialist
Email: oe@ltgc.com
Phone: 303-850-4190
Fax: 303-393-4827

records and is intended for informational purposes only. The ONE REPORT does not constitute any form of warranty or guarantee of title or title insurance, and should not be used by the recipient of the ONE REPORT as the basis for making any legal, investment or business decisions. The recipient of the ONE REPORT should consult legal, tax and other advisors before making any such decisions. The liability of Land Title Guarantee Company is strictly limited to (1) the recipient of the ONE REPORT, and no other person, and (2) the amount paid for the ONE REPORT.

This ONE REPORT is based on a limited search of the county real property

Form OE.WEB 06/06



Reference: 15555 MONACO ST BRIGHTON, CO 80602

Attached are the additional documents you requested:

Doc TypeRecordedReception#/BookPage

MARY HANISKO

**Land Title** 

Property Resource Specialist
Email: mhanisko@ltgc.com
Phone: 303-850-4193
Fax: 303-393-4827

ADD.DOCS 819284

## **EXHIBIT E**

Intergovernmental Agreement between the District and Thornton

## INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF THORNTON AND WESTWOOD METROPOLITAN DISTRICT REGARDING THE SERVICE PLAN FOR THE DISTRICT

THIS AGREEMENT is made and entered into as of this day of	,
20, by and between the City of Thornton, State of Colorado ("City") and the We	estwood
Metropolitan District, a quasi-municipal corporation and political subdivision of the	State of
Colorado (the "District"). The City and the District are collectively referred to as the "Pa	rties."

#### RECITALS

		WHE	REAS, the D	istri	ct was	or	ganiz	zed to prov	ide those	e serv	ices and to	exe	ercise	e pow	ers
as	are	more	specifically	set	forth	in	the	District's	Service	Plan	approved	by	the	City	on
("Service Plan"); and															

WHEREAS, the Service Plan makes reference to the execution of an intergovernmental agreement between the City and the District, as required by the Thornton City Code; and

WHEREAS, the City and the District have determined it to be in the best interests of their respective taxpayers, residents and property owners to enter into this Intergovernmental Agreement ("Agreement").

NOW THEREFORE, in consideration of the covenants and mutual agreements herein contained, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereto agree as follows:

#### **COVENANTS AND AGREEMENTS**

- 1. Operations and Maintenance. The District shall dedicate the Public Improvements, as defined in the Service Plan, to the City or other appropriate jurisdiction or owners association in a manner consistent with the Approved Conceptual Site Plan and other rules and regulations of the City and applicable provisions of the City Code. The District shall not be authorized to operate and maintain any part or all of the Public Improvements without the consent of the City except park and recreation improvements. The District is required and obligated to operate and maintain park and recreation improvements within the District Boundaries, and all parks and trails shall be open to the general public free of charge.
- 2. <u>Government Services Limitation</u>. The District shall not be authorized to provide any ongoing governmental services without the consent of the City.
- 3. <u>Fire Protection</u>. The District shall not be authorized to plan for, design, acquire, construct, install, relocate, redevelop, finance, operate or maintain fire protection facilities or services without a modification of this Agreement by the Parties. The authority to plan for, design, acquire, construct, install, relocate, redevelop or finance fire hydrants and related improvements installed as part of the water system shall not be limited by this provision.

- 4. <u>Television Relay and Translation</u>. The District shall not be authorized to plan for, design, acquire, construct, install, relocate, redevelop, finance, operate or maintain television relay and translation facilities and services without a modification of this Agreement by the Parties, except for the installation of conduit as a part of a street construction project.
- 5. <u>Telecommunication Facilities</u>. The District agrees that no telecommunication facilities owned, operated or otherwise allowed by the District shall affect the ability of the City to expand its public safety telecommunication facilities or impair existing telecommunication facilities.
- 6. <u>Construction Standards Limitation</u>. The District will ensure that the Public Improvements are designed and constructed in accordance with the standards and specifications of the City and of other governmental entities having proper jurisdiction. The District will obtain the City's approval of civil engineering plans and will obtain applicable permits for construction and installation of Public Improvements prior to performing such work.
- 7. Zoning and Land Use Requirements. The District agrees that it shall be subject to all of the City's zoning, subdivision, building code and other land use requirements.
- 8. <u>Growth Limitations</u>. The District acknowledges that the City shall not be limited in implementing Council or voter approved growth limitations, even though such actions may reduce or delay development within the District and the realization of District revenue.
- 9. <u>Conveyance</u>. The District agrees to convey to the City, at no cost to the City, any real property owned by the District that is necessary, in the City's sole discretion, for any City capital improvement projects for transportation, utilities, or drainage, upon written notification.
- 10. <u>Issuance of Privately Placed Debt</u>. Prior to the issuance of any privately placed Debt, the District shall obtain the certification of an External Financial Advisor substantially as follows:

We are [I am] an External Financial Advisor within the meaning of the District's Service Plan.

We [I] certify that (1) the net effective interest rate (calculated as defined in Section 32-1-103(12), C.R.S.) to be borne by [insert the designation of the Debt] does not exceed a reasonable current [tax-exempt] [taxable] interest rate, using criteria deemed appropriate by us [me] and based upon our [my] analysis of comparable high yield securities; and (2) the structure of [insert designation of the Debt], including maturities and early redemption provisions, is reasonable considering the financial circumstances of the District.

- 11. <u>Eminent Domain</u>. The District agrees not to use eminent domain powers for any real property without a modification of this Agreement by the Parties.
- 12. <u>Water Rights/Resources</u>. The District agrees not to acquire, own, manage, adjudicate or develop water rights or resources without a modification of this Agreement by the Parties.

- 13. <u>Inclusion Limitation</u>. The District agrees not to include within any of its boundaries any property outside the Service Area without the prior written consent of the City Council. If an Inclusion Area is proposed, the District agrees not to include within any of its boundaries any property inside the Inclusion Area Boundaries without the prior written consent of the City Council except upon petition of the fee owner or owners of one hundred percent (100%) of such property as provided in Section 32-1-401(1)(a), C.R.S.
- 14. Exclusion Limitation. The District agrees not to exclude from its boundaries any property within the Service Area without the prior written consent of the City Council. The District also agrees to follow the procedure for exclusion of property as provided in Section 32-1-502, C.R.S.
- 15. Overlap Limitation. The District shall not consent to the organization of any other district organized under the Special District Act within the Service Area which will overlap the boundaries of the District unless the aggregate mill levy for payment of Debt of such proposed districts will not at any time exceed the Maximum Debt Mill Levy of the District.
- 16. <u>Initial Debt.</u> On or before the effective date of approval by the City of an Approved Conceptual Site Plan and approval and execution of this Agreement, the District shall not: (a) issue any Debt; nor (b) impose a mill levy for the payment of Debt by direct imposition or by transfer of funds from the operating fund to the Debt service funds; nor (c) impose and collect any Fees used for the purpose of repayment of Debt.
- 17. <u>Total Debt Issuance</u>. The District shall not issue Debt in excess of Twelve Million Three Hundred Thousand Dollars (\$12,300,000).
- 18. <u>Fee Limitation</u>. The District may impose and collect Fees as a source of revenue for repayment of Debt, capital costs, and/or for operations and maintenance. No Fee related to repayment of Debt shall be authorized to be imposed upon or collected from Taxable Property owned or occupied by an End User subsequent to the issuance of a Certificate of Occupancy for said Taxable Property. Notwithstanding any of the foregoing, the restrictions in this definition shall not apply to any Fee imposed upon or collected from Taxable Property for the purpose of funding operation and maintenance costs of the District.
- 19. <u>Public Improvement Fee Limitation</u>. The District shall not impose, collect, receive, spend or pledge to any Debt any fee, assessment, tax or charge which is collected by a retailer in the District on the sale of goods or services by such retailer and which is measured by the sales price of such goods or services, without a modification of this Agreement by the Parties.
- 20. <u>Sales and Use Taxes</u>. The District shall not exercise its City sales and use tax exemption.
- 21. <u>Costs to be assumed by the City</u>. The City will not be responsible for payment of any costs of construction of the Public Improvements within the District Boundaries.

- 22. <u>Monies from Other Governmental Sources</u>. The District agrees not to apply for or accept Conservation Trust Funds, Great Outdoors Colorado Trust Funds, or other funds available from or through governmental or non-profit entities that the City is eligible to apply for without a modification of this Agreement by the Parties. This Section shall not apply to specific ownership taxes which shall be distributed to and a revenue source for the district without any limitation.
- 23. <u>Consolidation</u>. The District shall not file a request with any Court to consolidate with another Title 32 district without prior approval of the City Council as evidenced by a resolution after a public hearing thereon.
- 24. <u>Bankruptcy</u>. All of the limitations contained in this Service Plan, including, but not limited to, those pertaining to the Maximum Debt Mill Levy, Maximum Debt Mill Levy Imposition Term and the Fees have been established under the authority of the City to approve a Service Plan with conditions pursuant to Section 32-1-204.5, C.R.S. It is expressly intended that such limitations:
  - (a) Shall not be subject to set-aside for any reason or by any court of competent jurisdiction, absent a Service Plan Amendment; and
  - (b) Are, together with all other requirements of Colorado law, included in the "political or governmental powers" reserved to the State under the U.S. Bankruptcy Code (11 U.S.C.) Section 903, and are also included in the "regulatory or electoral approval necessary under applicable nonbankruptcy law" as required for confirmation of a Chapter 9 Bankruptcy Plan under Bankruptcy Code Section 943(b)(6).

Any Debt, issued with a pledge or which results in a pledge, that exceeds the Maximum Debt Mill Levy and the Maximum Debt Mill Levy Imposition Term, shall be deemed a material modification of this Service Plan pursuant to Section 32-1-207, C.R.S. and shall not be an authorized issuance of Debt unless and until such material modification has been approved by the City as part of a Service Plan Amendment. The City shall be entitled to all remedies available at law to enjoin such actions of the District.

- 25. <u>Reimbursement Agreements</u>. If the District utilizes reimbursement agreements to obtain reimbursements from third-party developers or adjacent landowners, for costs of improvements that benefit third-party landowners, such agreements shall be done in accordance with City Code. All reimbursements shall be deposited in the District's debt service fund and used for the purposes of retiring the District's debt.
- 26. <u>Dissolution</u>. Upon an independent determination of the City Council that the purposes for which the District was created have been accomplished, the District agrees to file petitions in the appropriate District Court for dissolution, pursuant to the applicable State statutes. In no event shall dissolution occur until the District has provided for the payment or discharge of all of their outstanding indebtedness and other financial obligations as required pursuant to State statutes.
- 27. <u>Disclosure to Purchasers</u>. The District will use reasonable efforts and due diligence to cause the developer or home builders to provide a written notice of disclosure to all initial

purchasers of property in the District that describes the impact of the District mill levy and fees on each residential property along with the purchase contract. Each homebuyer will be asked to acknowledge receipt of such notice of disclosure at the time of entering into the purchase contract. The District shall record the notice of disclosure for each property within the District with Adams County at the time the plat is recorded, or provide the City with a copy of the recorded notice of disclosure if the plat has already been filed. The notice of disclosure shall include the maximum mill levy that may be assessed and associated taxes that may be imposed on the residential property for each year the District is in existence.

- 28. <u>Disclosure to Potential Residential Buyers</u>. The District will also provide information to potential residential buyers by furnishing information describing the key provisions of the approved District to the developer or home builders for prominent display at all sales offices and by inspecting the sales offices within the District's boundaries on a quarterly basis to assure the information provided is accurate and prominently displayed. Such information shall include the maximum mill levy and associated taxes and fees that may be imposed on each property for each year the District is in existence and the improvements that are or have been paid for by the District.
- 29. Community Engagement. To ensure property owners and residents within the boundaries of the District have an adequate opportunity to participate in the District and remain apprised of the District's operations and functions, the District shall create a public website, on which the District will timely post information related to upcoming meetings and elections, and will make available relevant District documents and information, including, but not limited to, the Service Plan, meeting minutes, annual budgets, audits, and annual reports. The District shall, upon the earlier to occur of the issuance of the twentieth certificate of occupancy within the boundaries of the District or twelve (12) months after the issuance of the first certificate of occupancy within the boundaries of the District, hold all regular and special meetings at a location that is within the boundaries of the District, or, if such a location is not reasonably available, at a location within a five (5) mile radius of the District's boundaries.
- 30. <u>Service Plan Amendment Requirement</u>. Actions of the District which violate the limitations set forth in V.A.1-25, V.B., or VI.B-G of the Service Plan shall be deemed to be material modifications to the Service Plan and the City shall be entitled to all remedies available under State and local law to enjoin such actions of the District.
- 31. <u>Maximum Debt Mill Levy</u>. The "Maximum Debt Mill Levy" shall be the maximum mill levy the District is permitted to impose upon the taxable property within the District for payment of Debt, and shall be determined as follows:
- (a) If the total amount of aggregate District Debt exceeds fifty percent (50%) of the District's assessed valuation, the Maximum Debt Mill Levy shall be fifty (50) mills; provided that if the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement is changed by law; the mill levy limitation applicable to such Debt may be increased or decreased to reflect such changes, such increases or decreases to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenues generated by the mill levy, as adjusted for changes occurring after January 1, 2016, are neither diminished nor enhanced as a result of such changes. For purposes of the foregoing, a

change in the ratio of actual valuation shall be deemed to be a change in the method of calculating assessed valuation.

- (b) Upon the City Council's review and approval, if the total amount of aggregate District Debt is equal to or less than fifty percent (50%) of the District's assessed valuation, either on the date of issuance or at any time thereafter, the mill levy to be imposed to repay such portion of Debt shall not be subject to the Maximum Debt Mill Levy and, as a result, the mill levy may be such amount as is necessary to pay the Debt service on such Debt, without limitation of rate.
- (c) For purposes of the foregoing, once Debt has been determined to be within Section VI.C.2 of the Service Plan, and the City Council has authorized the District to pledge to its payment an unlimited ad valorem mill levy, the District may provide that such Debt shall remain secured by such unlimited mill levy, notwithstanding any subsequent change in the District's Debt to assessed ratio, unless otherwise required by the City Council. All Debt issued by the District must be issued in compliance with the requirements of Section 32-1-1101, C.R.S. and all other requirements of State law.

To the extent that the District is composed of or subsequently organized into one or more subdistricts as permitted under Section 32-1-1101, C.R.S., the term "District" as used herein shall be deemed to refer to the District and to each such subdistrict separately, so that each of the subdistricts shall be treated as a separate, independent district for purposes of the application of this definition.

- 32. <u>Maximum Debt Mill Levy Imposition Term</u>. The District shall not impose a levy for repayment of any and all Debt (or use the proceeds of any mill levy for repayment of Debt) on any single property developed which exceeds thirty (30) years after the year of the initial imposition of such mill levy unless a majority of the Board are residents of the District and have voted in favor of a refunding of a part or all of the Debt and such refunding will result in a net present value savings as set forth in Section 11-56-101, C.R.S.; et seq. Notwithstanding the foregoing, the District shall not refinance any or all Debt within three (3) years of the initial issuance of Debt.
- 32. <u>Notices</u>. All notices, demands, requests or other communications to be sent by one Party to the other hereunder or required by law shall be in writing and shall be deemed to have been validly given or served by delivery of same in person to the address or by courier service, or by depositing same in the United States mail, postage prepaid, addressed as follows:

To the District: Westwood Metropolitan District

c/o Spencer Fane LLP Attn: Russell Dykstra

1700 Lincoln Street, Suite 2000

Denver, CO 80203 Phone: 303-839-3800 Fax: 303-839-3838

To the City: City of Thornton

9500 Civic Center Drive Thornton, CO 80229 Attn: City Development Department

Phone: 303-538-7295 Fax: 303-538-7373

All notices, demands, requests or other communications shall be effective upon such personal delivery or one (1) business day after being deposited with United Parcel Service or other nationally recognized overnight air courier service or three (3) business days after deposit in the United States mail. By giving the other party hereto at least ten (10) days written notice thereof in accordance with the provisions hereof, each of the Parties shall have the right from time to time to change its address.

- 33. <u>Amendment</u>. This Agreement may be amended, modified, changed or terminated in whole or in part by a written agreement duly authorized and executed by the Parties hereto and without amendment to the Service Plan.
- 34. <u>Assignment</u>. Neither Party hereto shall assign any of its rights nor delegate any of its duties hereunder to any person or entity without having first obtained the prior written consent of the other Party, which consent will not be unreasonably withheld. Any purported assignment or delegation in violation of the provisions hereof shall be void and ineffectual.
- 35. <u>Default/Remedies</u>. Upon the occurrence of any event of breach or default by either party, the non-defaulting party shall provide written notice to the other party. The defaulting party shall immediately proceed to cure or remedy such breach or default, and in any event, such breach or default shall be cured within 15 days after receipt of the notice. Following the cure period in the event of a breach or default of this Agreement by either Party, the non-defaulting Party shall be entitled to exercise all remedies available by law or in equity, specifically including suits for specific performance and/or monetary damages. In the event of any proceeding to enforce the terms, covenants or conditions hereof, the prevailing Party in such proceeding shall be entitled to obtain as part of its judgment or award its reasonable attorneys' fees.
- 36. <u>Governing Law and Venue</u>. This agreement shall be governed and construed under the laws of the State of Colorado.
- 37. <u>Inurement</u>. Each of the terms, covenants and conditions hereof shall be binding upon and inure to the benefit of the Parties hereto and their respective successors and assigns.
- 38. <u>Integration</u>. This Agreement constitutes the entire agreement between the Parties with respect to the matters addressed herein. All prior discussions and negotiations regarding the subject matter hereof are merged herein.
- 39. <u>Parties Interested Herein</u>. Nothing expressed or implied in this Agreement is intended or shall be construed to confer upon, or to give to, any person other than the District and the City any right, remedy, or claim under or by reason of this Agreement or any covenants, terms, conditions, or provisions thereof, and all the covenants, terms, conditions and provisions in this Agreement by and on behalf of the District and the City shall be for the sole and exclusive benefit of the District and the City.

- 40. <u>Severability</u>. If any covenant, term, condition, or provision under this Agreement shall, for any reason, be held to be invalid or unenforceable, the invalidity or unenforceability of such covenant, term, condition, or provision shall not affect any other provisions contained herein, the intention being that such provisions are severable.
- 41. Annual and Continued Five Year Review. The District shall submit an annual report to the City in every year following the year in which the Order and Decree creating the District has been issued until the year following the dissolution of the District. The District shall also post the annual report on the District's public website and file the annual report with the Colorado Department of Local Affairs. Such annual report shall be submitted no later than six (6) months after the close of the District's fiscal year and shall include information as provided by City Code. The District shall submit an application every five years for a finding of reasonable diligence in accordance with section 32-1-1101.5 of the Special District Act to the City.
- 42. <u>No Liability of City</u>. The City has no obligation whatsoever to construct any improvements that the District is required to construct, or pay any debt or liability of the District including any bonds.
- 43. <u>Paragraph Headings</u>. Paragraph headings are inserted for convenience of reference only.
- 44. <u>Defined Terms</u>. Capitalized terms used herein and not otherwise defined shall have the meanings ascribed to the Service Plan.

IN WITNESS WHEREOF, the Parties have executed this Agreement as of the day and year first set forth above.

	WESTWOOD METROPOLITAN DISTRICT, a quasi-municipal corporation and political subdivision of the State of Colorado  By:  Its:
ATTEST:	
By: Its:	
	CITY OF THORNTON
	Name: Kevin S. Woods Title: City Manager
ATTEST:	
Kristen N. Rosenbaum, City Clerk	
APPROVED AS TO FORM:	
Luis A. Corchado, City Attorney	

## **EXHIBIT F**

Engineer's Estimate of Probable Cost

#### **Schedule of Costs**

**Westwood** 2/5/2020

Westwood	2/5/2020								
Work Area	Improvement Item	Unit		Unit Cost	Quantity		Total	Cost	
ONSITE IMPROVE	MENTS								
F4b	Class 8 Caul	1 40	I e	200.00	20.00	l e	000		
Earthwork	Clear & Grub  Overlot Cut/Fill	CU YD	\$	300.00 2.00	20.00 30,000		.000		
	Overlot Guvriii	COTD	à	2.00	30,000	\$ 00,	_	\$	66,000
Water	12" Water Main	LIN FT	\$	45.00	2,649	\$ 119,	$\overline{}$	*	00,000
AAqıcı	8" Water Main	LIN FT	\$	27.80	7,157		$\overline{}$		
	Residential Service	PER LOT	\$	1,700.00	167	\$ 283			
	Tees	EACH	\$	650.00	14		100		
	Crosses	EACH	\$	600.00	2		200		
	Air Vacuum Valves	EACH	\$	5,361.00	1		361		
	Gate Valves	EACH	\$	2,200.00	51	\$ 112,			
	Blow Offs	EACH	\$	2,800.00	1		800		
	Bends	EACH	\$	750.00	23	\$ 17,	250		
	Fire Hydrants	EACH	\$	5,600.00	14	\$ 78,	400		
								\$	828,381
Sewer	8" Sewer Main	LIN FT	\$	27.80	13,259	\$ 368,	600		
	Sewer Manhole	EACH	\$	2,500.00	68	\$ 170,	.000		
	Residential Service	PER LOT	\$	1,275.00	167	\$ 212,	925		
	Underdrain (6")	LIN FT	\$	19.00	8,100	\$ 153,			
	Underdrain Cleanouts	EACH	\$	440.00	58		520		
	Underdrain Building Service (4")	PER LOT	\$	750.00	167	\$ 125,	250		
								\$	1,056,195
Drainage	Storm Drain 18" RCP	LIN FT	\$	44.00	3,618	\$ 159,	-		
	Storm Drain 24" RCP	LIN FT	\$	57.00	1,638		366		
	Storm Drain 30" RCP	LIN FT	\$	72.00	550		600		
	Storm Drain 36" RCP	LIN FT	\$	92.00	348		016		
	Storm Drain 42" RCP	LIN FT	\$	120.00	1,228	\$ 147,	-		
	Storm Drain 48" RCP	LIN FT	\$	148.00	654		792		
	Manholes	EACH	\$	3,048.00	55	\$ 167,			
	Inlets	EACH	\$	6,500.00	39	\$ 253,	$\overline{}$		
	Detention pond	LS LF	\$	50,000.00 25.00	3,700		500		
	Interceptor Drain	LF	2	25.00	3,700	\$ 92,	່ວບບ	s	1,131,966
Concrete	Curb Ramps	EACH	\$	1,500.00	38	\$ 57,	.000	ş	1,131,300
Concrete	Cross Pans	EACH	\$	4,200.00	5		.000		
	6' Detached Sidewalk	LIN FT	\$	20.40	6,619	\$ 135,	$\overline{}$		
	Combination Curb, Gutter, and Sidewalk	LIN FT	\$	40.00	13,630	\$ 545,			
	Vertical Curb & Gutter	LIN FT	\$	10.00	4,863		630		
			Ť		,,,,,,	15,		\$	806,858
Asphalt	Subgrade Prep	SQ YD	\$	3.00	39,364	\$ 118,	092	•	,
	Asphalt - Local & Minor Collector (5")	SQ YD	\$	24.50	33,300		$\overline{}$		
	Base Course - Local & Minor Collector (6")	SQ YD	\$	10.00	33,300		$\overline{}$		
	Storm Drain Manhole Adjustment	EACH	\$	350.00	51		850		
	Water Valve Box Adjustment	EACH	\$	250.00	51	\$ 12,	750		
	Sewer Manhole Adjustment	EACH	\$	350.00	50	\$ 17,	500		
								\$	1,315,042
Signage & Striping	Traffic Signage	LS	\$	10,000.00	1		.000		
	Traffic Striping	LS	\$	10,000.00	1	\$ 10,	.000		
							-	\$	20,000
Landscape	Sod & Grass	LS	\$	181,286.28		\$ 181,			
	Shrubs & Trees	LS	\$	304,315.00	1				
	Ground Cover	LS	\$	26,492.40	1		492		
	Irrigation	LS	\$	503,706.25	1		$\overline{}$		
	Walks & Trails	LS	\$	285,811.30	1				
	Amenities & Equipment	LS	\$	315,808.90	1	\$ 315,			
	Fencing	LS	\$	192,942.00	1	\$ 192,	_	•	45
BA*	MALTERS			05 000 05				\$	1,810,362
Miscellaneous	Mobilization	LS	\$	25,000.00	1		000		
	Staking	PER LOT	\$	800.00	167		600		
	Observation and Testing	PER LOT	\$	500.00	167		500		
	Construction BMPs	PER ACRE	\$	2,500.00	62.00		-		
	Permitting Fees	LS	\$	113,703.00	1.00	\$ 113,	$\overline{}$	•	F40.000
	+		<u> </u>					\$	510,803

#### **Schedule of Costs**

**Westwood** 2/5/2020

Work Area	Improvement Item	Unit		Unit Cost	Quantity	Tota	l Cost	
OFFSITE IMPROVE	MENTS							
Holly Street	Subgrade Prep	SQ YD	\$	3.00	6,314	\$ 18,942		
,	Asphalt - Major Arterial (9")	SQ YD	\$	38.00	6,314	 239,932		
	Base Course - Major Arterial (12")	SQ YD	\$	20.00	6,314	\$ 126,280		
	Storm Drain Manhole Adjustment	EACH	\$	350.00	3	\$ 1,050		
	Water Valve box Adjustment	EACH	\$	250.00	2	\$ 500		
	Vertical Curb & Gutter	LIN FT	\$	10.00	719	\$ 7,190		
	10' Detached Sidewalk	LIN FT	\$	34.00	708	\$ 24,072		
	Traffic Control	LS	\$	15,000.00	1	\$ 15,000		
							\$	432,966
Monaco Street	Subgrade Prep	SQ YD	\$	3.00	5,974	\$ 17,922		
	Asphalt - Major Collector (6")	SQ YD	\$	24.00	5,974	\$ 143,376		
	Base Course - Major Collector (7")	SQ YD	\$	12.00	5,974	\$ 71,688		
	Vertical Curb & Gutter	LIN FT	\$	10.00	1,222	\$ 12,220		
	6' Detached Sidewalk	LIN FT	\$	20.40	1,202	\$ 24,521		
							\$	269,727
156th Avenue	Subgrade Prep	SQ YD	\$	3.00	2,561	\$ 7,683		
	Asphalt - Major Collector (6")	SQ YD	\$	24.00	2,561	\$ 61,464		
	Base Course - Major Collector (7")	SQ YD	\$	12.00	2,561	\$ 30,732		
	Storm Drain Manhole Adjustment	EACH	\$	350.00	1	\$ 350		
	Vertical Curb & Gutter	LIN FT	\$	10.00	978	\$ 9,780		
	6' Detached Sidewalk	LIN FT	\$	20.40	980	\$ 19,992		
							\$	130,001
High Plains Water	8" Water Main Relocation	LIN FT	\$	27.80	964	\$ 26,799		
	Bends	EACH	\$	650.00	4	\$ 2,600		
	Gate Valves	EACH	\$	2,200.00	2	\$ 4,400		
	Water Connection	EACH	\$	750.00	2	\$ 1,500		
							\$	35,299
Holly Water Line	12" Water Main	LIN FT	\$	45.00	3,771	\$ 169,695		
	Tees	EACH	\$	650.00	1	\$ 650		
	Bends	EACH	\$	650.00	1	\$ 650		
	Gate Valves	EACH	\$	2,200.00	8	\$ 17,600		
	Plug (12")	EACH	\$	150.00	1	\$ 150		
	Water Connection	EACH	\$	750.00	2	\$ 1,500		
	Street Patch w/ traffic control	LIN FT	\$	30.00	2,104	\$ 63,120		
							\$	253,365
Monaco Sewer Line	8" Sewer Main	LIN FT	\$	27.80	4,130	\$ 114,814		
	Sewer Manhole	EACH	\$	2,500.00	12	\$ 30,000		
	Tie Into Existing	EACH	\$	820.50	1	\$ 821		
			1				\$	145,635
Miscellaneous	Monaco Street Culvert	LS	\$	80,000.00	1	\$ 80,000		
	Sinclair Petroleum Line Relocation (6")	LS	\$	363,350.00	1	\$ 363,350		
	DCP Gas Main Relocation (4") - Holly St.	LIN FT	\$	25.00	2,293	\$ 57,325		
	DCP Gas Main Removal (4") - Monaco St.	LS	\$	77,700.00	1	\$ 77,700		
	Undergrounding of Overhead Lines	LF	\$	50.00	1,005	\$ 50,250		
			_				\$	628,625
					MENT SUBTOTAL			

SUBTOTAL	\$ 9,441,224
30% CONTINGENCY	\$ 2,832,367
TOTAL	\$ 12,273,591

## **EXHIBIT G**

## Notice of Special District Disclosure

Upon Recording Return to: Russell W. Dykstra, Esq. Spencer Fane LLP 1700 Lincoln Street, Suite 2000

Denver, CO 80203

## NOTICE OF SPECIAL DISTRICT DISCLOSURE

Name of the District:	Westwood Metropolitan District
Contact Information for the District:	Russell W. Dykstra Spencer Fane LLP 1700 Lincoln Street, Suite 2000 Denver, Colorado 80203
District Website:	
Purpose of the District:	Metropolitan district organized pursuant to C.R.S. § 32-1-101 et seq. The District was created to assist with the planning, design, acquisition, construction, installation, operation, maintenance, relocation, and financing of certain public improvements serving the Development located in Thornton, Adams County, Colorado and described further in the District's Service Plan.
Identify the District's Improvements Financed by Proposed Bonds:	Water, Storm Sewer, Sanitation and Wastewater, Street and Road Improvements, Traffic Safety, Landscaping, Parks and Recreation, Television Relay and Translation, Mosquito Control, and other improvements as set forth in the District's Service Plan.
Identify Services and Facilities Operated or Maintained by the District:	The District operates and maintains the public improvements in the District's Service Plan that have not been conveyed to and accepted by the City of Thornton or other appropriate entity.
Mill Levy Cap:	Maximum Debt Mill Levy: 50.000 Mills However, if the total amount of aggregate District debt is equal to or less than 50% of the District's assessed valuation, upon request by the District and approval by the City Council, the mill levy to be imposed to repay such portion of debt may not be subject to the Maximum Debt Mill Levy. If there are changes in the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement, the debt mill levy limitation may be increased or decreased to reflect such changes, so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted, are neither diminished nor enhanced as a result of such changes.

District Fees:	The District does not impose any fees.
	•
Authorized Debt of the District non Convice Plan.	\$12,200,000
Authorized Debt of the District per Service Plan:	\$12,300,000
District Boundaries:	See attached map.

Sample Calculation of Mill Levy Cap for a Residential Property

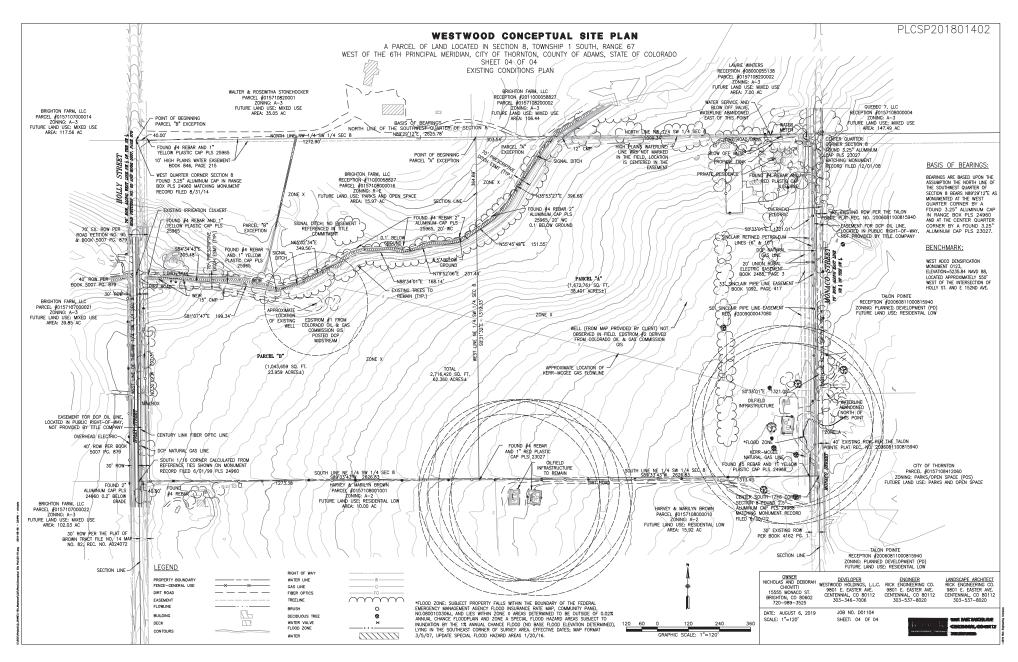
## **Assumptions:**

Market value is \$550,000 Debt mill levy is 50 mills Operations and maintenance mill levy is 10 mills

## **Calculation:**

 $550,000 \times .0715 = 39,325$  (Assessed Valuation)  $39,325 \times .060 \text{ mills} = 2,359.50 \text{ per year in}$  taxes owed solely to the Special District

ACKNOWLEDGED AND AGREED TO BY BUYER:							
a							
D							
By: Name:							
Its:							
Б.,							
Date:							



# INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF THORNTON AND WESTWOOD METROPOLITAN DISTRICT REGARDING THE SERVICE PLAN FOR THE DISTRICT

THIS AGREEMENT is made and entered into as of this day of	,
20, by and between the City of Thornton, State of Colorado ("City") and the We	estwood
Metropolitan District, a quasi-municipal corporation and political subdivision of the	State of
Colorado (the "District"). The City and the District are collectively referred to as the "Pa	rties."

#### RECITALS

		WHE	REAS, the D	istri	ct was	or	ganiz	zed to prov	ide those	e serv	ices and to	exe	ercise	e pow	ers
as	are	more	specifically	set	forth	in	the	District's	Service	Plan	approved	by	the	City	on
			("S	ervi	ce Pla	n");	; and								

WHEREAS, the Service Plan makes reference to the execution of an intergovernmental agreement between the City and the District, as required by the Thornton City Code; and

WHEREAS, the City and the District have determined it to be in the best interests of their respective taxpayers, residents and property owners to enter into this Intergovernmental Agreement ("Agreement").

NOW THEREFORE, in consideration of the covenants and mutual agreements herein contained, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereto agree as follows:

#### **COVENANTS AND AGREEMENTS**

- 1. Operations and Maintenance. The District shall dedicate the Public Improvements, as defined in the Service Plan, to the City or other appropriate jurisdiction or owners association in a manner consistent with the Approved Conceptual Site Plan and other rules and regulations of the City and applicable provisions of the City Code. The District shall not be authorized to operate and maintain any part or all of the Public Improvements without the consent of the City except park and recreation improvements. The District is required and obligated to operate and maintain park and recreation improvements within the District Boundaries, and all parks and trails shall be open to the general public free of charge.
- 2. <u>Government Services Limitation</u>. The District shall not be authorized to provide any ongoing governmental services without the consent of the City.
- 3. <u>Fire Protection</u>. The District shall not be authorized to plan for, design, acquire, construct, install, relocate, redevelop, finance, operate or maintain fire protection facilities or services without a modification of this Agreement by the Parties. The authority to plan for, design, acquire, construct, install, relocate, redevelop or finance fire hydrants and related improvements installed as part of the water system shall not be limited by this provision.

- 4. <u>Television Relay and Translation</u>. The District shall not be authorized to plan for, design, acquire, construct, install, relocate, redevelop, finance, operate or maintain television relay and translation facilities and services without a modification of this Agreement by the Parties, except for the installation of conduit as a part of a street construction project.
- 5. <u>Telecommunication Facilities</u>. The District agrees that no telecommunication facilities owned, operated or otherwise allowed by the District shall affect the ability of the City to expand its public safety telecommunication facilities or impair existing telecommunication facilities.
- 6. <u>Construction Standards Limitation</u>. The District will ensure that the Public Improvements are designed and constructed in accordance with the standards and specifications of the City and of other governmental entities having proper jurisdiction. The District will obtain the City's approval of civil engineering plans and will obtain applicable permits for construction and installation of Public Improvements prior to performing such work.
- 7. Zoning and Land Use Requirements. The District agrees that it shall be subject to all of the City's zoning, subdivision, building code and other land use requirements.
- 8. <u>Growth Limitations</u>. The District acknowledges that the City shall not be limited in implementing Council or voter approved growth limitations, even though such actions may reduce or delay development within the District and the realization of District revenue.
- 9. <u>Conveyance</u>. The District agrees to convey to the City, at no cost to the City, any real property owned by the District that is necessary, in the City's sole discretion, for any City capital improvement projects for transportation, utilities, or drainage, upon written notification.
- 10. <u>Issuance of Privately Placed Debt</u>. Prior to the issuance of any privately placed Debt, the District shall obtain the certification of an External Financial Advisor substantially as follows:

We are [I am] an External Financial Advisor within the meaning of the District's Service Plan.

We [I] certify that (1) the net effective interest rate (calculated as defined in Section 32-1-103(12), C.R.S.) to be borne by [insert the designation of the Debt] does not exceed a reasonable current [tax-exempt] [taxable] interest rate, using criteria deemed appropriate by us [me] and based upon our [my] analysis of comparable high yield securities; and (2) the structure of [insert designation of the Debt], including maturities and early redemption provisions, is reasonable considering the financial circumstances of the District.

- 11. <u>Eminent Domain</u>. The District agrees not to use eminent domain powers for any real property without a modification of this Agreement by the Parties.
- 12. <u>Water Rights/Resources</u>. The District agrees not to acquire, own, manage, adjudicate or develop water rights or resources without a modification of this Agreement by the Parties.

- 13. <u>Inclusion Limitation</u>. The District agrees not to include within any of its boundaries any property outside the Service Area without the prior written consent of the City Council. If an Inclusion Area is proposed, the District agrees not to include within any of its boundaries any property inside the Inclusion Area Boundaries without the prior written consent of the City Council except upon petition of the fee owner or owners of one hundred percent (100%) of such property as provided in Section 32-1-401(1)(a), C.R.S.
- 14. Exclusion Limitation. The District agrees not to exclude from its boundaries any property within the Service Area without the prior written consent of the City Council. The District also agrees to follow the procedure for exclusion of property as provided in Section 32-1-502, C.R.S.
- 15. Overlap Limitation. The District shall not consent to the organization of any other district organized under the Special District Act within the Service Area which will overlap the boundaries of the District unless the aggregate mill levy for payment of Debt of such proposed districts will not at any time exceed the Maximum Debt Mill Levy of the District.
- 16. <u>Initial Debt.</u> On or before the effective date of approval by the City of an Approved Conceptual Site Plan and approval and execution of this Agreement, the District shall not: (a) issue any Debt; nor (b) impose a mill levy for the payment of Debt by direct imposition or by transfer of funds from the operating fund to the Debt service funds; nor (c) impose and collect any Fees used for the purpose of repayment of Debt.
- 17. <u>Total Debt Issuance</u>. The District shall not issue Debt in excess of Twelve Million Three Hundred Thousand Dollars (\$12,300,000).
- 18. <u>Fee Limitation</u>. The District may impose and collect Fees as a source of revenue for repayment of Debt, capital costs, and/or for operations and maintenance. No Fee related to repayment of Debt shall be authorized to be imposed upon or collected from Taxable Property owned or occupied by an End User subsequent to the issuance of a Certificate of Occupancy for said Taxable Property. Notwithstanding any of the foregoing, the restrictions in this definition shall not apply to any Fee imposed upon or collected from Taxable Property for the purpose of funding operation and maintenance costs of the District.
- 19. <u>Public Improvement Fee Limitation</u>. The District shall not impose, collect, receive, spend or pledge to any Debt any fee, assessment, tax or charge which is collected by a retailer in the District on the sale of goods or services by such retailer and which is measured by the sales price of such goods or services, without a modification of this Agreement by the Parties.
- 20. <u>Sales and Use Taxes</u>. The District shall not exercise its City sales and use tax exemption.
- 21. <u>Costs to be assumed by the City</u>. The City will not be responsible for payment of any costs of construction of the Public Improvements within the District Boundaries.

- 22. <u>Monies from Other Governmental Sources</u>. The District agrees not to apply for or accept Conservation Trust Funds, Great Outdoors Colorado Trust Funds, or other funds available from or through governmental or non-profit entities that the City is eligible to apply for without a modification of this Agreement by the Parties. This Section shall not apply to specific ownership taxes which shall be distributed to and a revenue source for the district without any limitation.
- 23. <u>Consolidation</u>. The District shall not file a request with any Court to consolidate with another Title 32 district without prior approval of the City Council as evidenced by a resolution after a public hearing thereon.
- 24. <u>Bankruptcy</u>. All of the limitations contained in this Service Plan, including, but not limited to, those pertaining to the Maximum Debt Mill Levy, Maximum Debt Mill Levy Imposition Term and the Fees have been established under the authority of the City to approve a Service Plan with conditions pursuant to Section 32-1-204.5, C.R.S. It is expressly intended that such limitations:
  - (a) Shall not be subject to set-aside for any reason or by any court of competent jurisdiction, absent a Service Plan Amendment; and
  - (b) Are, together with all other requirements of Colorado law, included in the "political or governmental powers" reserved to the State under the U.S. Bankruptcy Code (11 U.S.C.) Section 903, and are also included in the "regulatory or electoral approval necessary under applicable nonbankruptcy law" as required for confirmation of a Chapter 9 Bankruptcy Plan under Bankruptcy Code Section 943(b)(6).

Any Debt, issued with a pledge or which results in a pledge, that exceeds the Maximum Debt Mill Levy and the Maximum Debt Mill Levy Imposition Term, shall be deemed a material modification of this Service Plan pursuant to Section 32-1-207, C.R.S. and shall not be an authorized issuance of Debt unless and until such material modification has been approved by the City as part of a Service Plan Amendment. The City shall be entitled to all remedies available at law to enjoin such actions of the District.

- 25. <u>Reimbursement Agreements</u>. If the District utilizes reimbursement agreements to obtain reimbursements from third-party developers or adjacent landowners, for costs of improvements that benefit third-party landowners, such agreements shall be done in accordance with City Code. All reimbursements shall be deposited in the District's debt service fund and used for the purposes of retiring the District's debt.
- 26. <u>Dissolution</u>. Upon an independent determination of the City Council that the purposes for which the District was created have been accomplished, the District agrees to file petitions in the appropriate District Court for dissolution, pursuant to the applicable State statutes. In no event shall dissolution occur until the District has provided for the payment or discharge of all of their outstanding indebtedness and other financial obligations as required pursuant to State statutes.
- 27. <u>Disclosure to Purchasers</u>. The District will use reasonable efforts and due diligence to cause the developer or home builders to provide a written notice of disclosure to all initial

purchasers of property in the District that describes the impact of the District mill levy and fees on each residential property along with the purchase contract. Each homebuyer will be asked to acknowledge receipt of such notice of disclosure at the time of entering into the purchase contract. The District shall record the notice of disclosure for each property within the District with Adams County at the time the plat is recorded, or provide the City with a copy of the recorded notice of disclosure if the plat has already been filed. The notice of disclosure shall include the maximum mill levy that may be assessed and associated taxes that may be imposed on the residential property for each year the District is in existence.

- 28. <u>Disclosure to Potential Residential Buyers</u>. The District will also provide information to potential residential buyers by furnishing information describing the key provisions of the approved District to the developer or home builders for prominent display at all sales offices and by inspecting the sales offices within the District's boundaries on a quarterly basis to assure the information provided is accurate and prominently displayed. Such information shall include the maximum mill levy and associated taxes and fees that may be imposed on each property for each year the District is in existence and the improvements that are or have been paid for by the District.
- 29. Community Engagement. To ensure property owners and residents within the boundaries of the District have an adequate opportunity to participate in the District and remain apprised of the District's operations and functions, the District shall create a public website, on which the District will timely post information related to upcoming meetings and elections, and will make available relevant District documents and information, including, but not limited to, the Service Plan, meeting minutes, annual budgets, audits, and annual reports. The District shall, upon the earlier to occur of the issuance of the twentieth certificate of occupancy within the boundaries of the District or twelve (12) months after the issuance of the first certificate of occupancy within the boundaries of the District, hold all regular and special meetings at a location that is within the boundaries of the District, or, if such a location is not reasonably available, at a location within a five (5) mile radius of the District's boundaries.
- 30. <u>Service Plan Amendment Requirement</u>. Actions of the District which violate the limitations set forth in V.A.1-25, V.B., or VI.B-G of the Service Plan shall be deemed to be material modifications to the Service Plan and the City shall be entitled to all remedies available under State and local law to enjoin such actions of the District.
- 31. <u>Maximum Debt Mill Levy</u>. The "Maximum Debt Mill Levy" shall be the maximum mill levy the District is permitted to impose upon the taxable property within the District for payment of Debt, and shall be determined as follows:
- (a) If the total amount of aggregate District Debt exceeds fifty percent (50%) of the District's assessed valuation, the Maximum Debt Mill Levy shall be fifty (50) mills; provided that if the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement is changed by law; the mill levy limitation applicable to such Debt may be increased or decreased to reflect such changes, such increases or decreases to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenues generated by the mill levy, as adjusted for changes occurring after January 1, 2016, are neither diminished nor enhanced as a result of such changes. For purposes of the foregoing, a

change in the ratio of actual valuation shall be deemed to be a change in the method of calculating assessed valuation.

- (b) Upon the City Council's review and approval, if the total amount of aggregate District Debt is equal to or less than fifty percent (50%) of the District's assessed valuation, either on the date of issuance or at any time thereafter, the mill levy to be imposed to repay such portion of Debt shall not be subject to the Maximum Debt Mill Levy and, as a result, the mill levy may be such amount as is necessary to pay the Debt service on such Debt, without limitation of rate.
- (c) For purposes of the foregoing, once Debt has been determined to be within Section VI.C.2 of the Service Plan, and the City Council has authorized the District to pledge to its payment an unlimited ad valorem mill levy, the District may provide that such Debt shall remain secured by such unlimited mill levy, notwithstanding any subsequent change in the District's Debt to assessed ratio, unless otherwise required by the City Council. All Debt issued by the District must be issued in compliance with the requirements of Section 32-1-1101, C.R.S. and all other requirements of State law.

To the extent that the District is composed of or subsequently organized into one or more subdistricts as permitted under Section 32-1-1101, C.R.S., the term "District" as used herein shall be deemed to refer to the District and to each such subdistrict separately, so that each of the subdistricts shall be treated as a separate, independent district for purposes of the application of this definition.

- 32. <u>Maximum Debt Mill Levy Imposition Term</u>. The District shall not impose a levy for repayment of any and all Debt (or use the proceeds of any mill levy for repayment of Debt) on any single property developed which exceeds thirty (30) years after the year of the initial imposition of such mill levy unless a majority of the Board are residents of the District and have voted in favor of a refunding of a part or all of the Debt and such refunding will result in a net present value savings as set forth in Section 11-56-101, C.R.S.; et seq. Notwithstanding the foregoing, the District shall not refinance any or all Debt within three (3) years of the initial issuance of Debt.
- 32. <u>Notices</u>. All notices, demands, requests or other communications to be sent by one Party to the other hereunder or required by law shall be in writing and shall be deemed to have been validly given or served by delivery of same in person to the address or by courier service, or by depositing same in the United States mail, postage prepaid, addressed as follows:

To the District: Westwood Metropolitan District

c/o Spencer Fane LLP Attn: Russell Dykstra

1700 Lincoln Street, Suite 2000

Denver, CO 80203 Phone: 303-839-3800 Fax: 303-839-3838

To the City: City of Thornton

9500 Civic Center Drive Thornton, CO 80229 Attn: City Development Department

Phone: 303-538-7295 Fax: 303-538-7373

All notices, demands, requests or other communications shall be effective upon such personal delivery or one (1) business day after being deposited with United Parcel Service or other nationally recognized overnight air courier service or three (3) business days after deposit in the United States mail. By giving the other party hereto at least ten (10) days written notice thereof in accordance with the provisions hereof, each of the Parties shall have the right from time to time to change its address.

- 33. <u>Amendment</u>. This Agreement may be amended, modified, changed or terminated in whole or in part by a written agreement duly authorized and executed by the Parties hereto and without amendment to the Service Plan.
- 34. <u>Assignment</u>. Neither Party hereto shall assign any of its rights nor delegate any of its duties hereunder to any person or entity without having first obtained the prior written consent of the other Party, which consent will not be unreasonably withheld. Any purported assignment or delegation in violation of the provisions hereof shall be void and ineffectual.
- 35. <u>Default/Remedies</u>. Upon the occurrence of any event of breach or default by either party, the non-defaulting party shall provide written notice to the other party. The defaulting party shall immediately proceed to cure or remedy such breach or default, and in any event, such breach or default shall be cured within 15 days after receipt of the notice. Following the cure period in the event of a breach or default of this Agreement by either Party, the non-defaulting Party shall be entitled to exercise all remedies available by law or in equity, specifically including suits for specific performance and/or monetary damages. In the event of any proceeding to enforce the terms, covenants or conditions hereof, the prevailing Party in such proceeding shall be entitled to obtain as part of its judgment or award its reasonable attorneys' fees.
- 36. <u>Governing Law and Venue</u>. This agreement shall be governed and construed under the laws of the State of Colorado.
- 37. <u>Inurement</u>. Each of the terms, covenants and conditions hereof shall be binding upon and inure to the benefit of the Parties hereto and their respective successors and assigns.
- 38. <u>Integration</u>. This Agreement constitutes the entire agreement between the Parties with respect to the matters addressed herein. All prior discussions and negotiations regarding the subject matter hereof are merged herein.
- 39. <u>Parties Interested Herein</u>. Nothing expressed or implied in this Agreement is intended or shall be construed to confer upon, or to give to, any person other than the District and the City any right, remedy, or claim under or by reason of this Agreement or any covenants, terms, conditions, or provisions thereof, and all the covenants, terms, conditions and provisions in this Agreement by and on behalf of the District and the City shall be for the sole and exclusive benefit of the District and the City.

- 40. <u>Severability</u>. If any covenant, term, condition, or provision under this Agreement shall, for any reason, be held to be invalid or unenforceable, the invalidity or unenforceability of such covenant, term, condition, or provision shall not affect any other provisions contained herein, the intention being that such provisions are severable.
- 41. Annual and Continued Five Year Review. The District shall submit an annual report to the City in every year following the year in which the Order and Decree creating the District has been issued until the year following the dissolution of the District. The District shall also post the annual report on the District's public website and file the annual report with the Colorado Department of Local Affairs. Such annual report shall be submitted no later than six (6) months after the close of the District's fiscal year and shall include information as provided by City Code. The District shall submit an application every five years for a finding of reasonable diligence in accordance with section 32-1-1101.5 of the Special District Act to the City.
- 42. <u>No Liability of City</u>. The City has no obligation whatsoever to construct any improvements that the District is required to construct, or pay any debt or liability of the District including any bonds.
- 43. <u>Paragraph Headings</u>. Paragraph headings are inserted for convenience of reference only.
- 44. <u>Defined Terms</u>. Capitalized terms used herein and not otherwise defined shall have the meanings ascribed to the Service Plan.

IN WITNESS WHEREOF, the Parties have executed this Agreement as of the day and year first set forth above.

	WESTWOOD METROPOLITAN DISTRICT, a quasi-municipal corporation and political subdivision of the State of Colorado  By:  Its:
ATTEST:	
By: Its:	
	CITY OF THORNTON
	Name: Kevin S. Woods Title: City Manager
ATTEST:	
Kristan N. Dosanbaum, City Clark	
Kristen N. Rosenbaum, City Clerk APPROVED AS TO FORM:	
Luis A. Corchado, City Attorney	